



Daly River Local Emergency Plan



Northern Territory
Emergency Service

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1. Document control

1.1. Governance

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1.2. Version history

Date	Version	Author	Summary of changes
16/11/2014	1	John McRoberts	First version
04/11/2015	2	Reece P Kershaw	Reviewed and updated
30/12/2016	3	Kate Vanderlaan	Reviewed and updated
30/11/2018	4	Travis Wurst	Reviewed and endorsed by the Regional Controller, as the Territory Controller's delegate
20/01/2020	5	Michael Hebb	Reviewed and endorsed by the Regional Controller, as the Territory Controller's delegate
17/11/2020	6	Travis Wurst	Reviewed and endorsed by the Regional Controller, as the Territory Controller's delegate
13/01/2022	7	Janelle Tonkin	Reviewed and endorsed by the Regional Controller, as the Territory Controller's delegate
06/07/2023	8	Hege Burns	Reviewed and endorsed by the Regional Controller, as the Territory Controller's delegate

Disclaimer: Every effort has been made to ensure that the information contained within this plan is accurate and where possible reflects current best practice. However, the Northern Territory Emergency Service does not give any warranty or accept any liability in relation to the content of material contained in the document.

2. Acknowledgement of Country

The Northern Territory Police, Fire and Emergency Services acknowledges the First Nations people throughout the Northern Territory, from the red sands of Central Australia to the coastal people in the Top End.

We recognise their continuing connection to their lands, waters and culture. We also pay our respects to the Aboriginal and Torres Strait Islander people with whom we work and who we serve and protect.

We pay our respects to the Aboriginal and Torres Strait Islander cultures, and to their leaders past, present and emerging.

3. Introduction

3.1. Purpose

The purpose of this Plan is to describe the emergency management arrangements for Daly River Locality (the Locality).

3.2. Application

This Plan applies to the Daly River Locality.

3.3. Key considerations

The *Emergency Management Act 2013* (the Act) is the legislative basis for emergency management across the Northern Territory (NT). The Act reflects an all hazards approach to emergency and disaster events, natural or otherwise. It provides for the adoption of measures necessary for the protection of life and property from the effects of such events.

The Act defines the emergency management structures, roles and responsibilities for the NT and, in conjunction with the Territory and Regional Emergency Plan(s), form the basis for this Plan.

This Plan:

- confirms appointment of a Local Emergency Controller
- confirms establishment of the Local Emergency Committee (LEC)
- assesses hazards most likely to affect the community
- specifies control and coordination arrangements for mobilisation of local and, if necessary regional, resources
- identifies roles and responsibilities of key stakeholders
- details specific emergency response procedures for the higher risk situations.

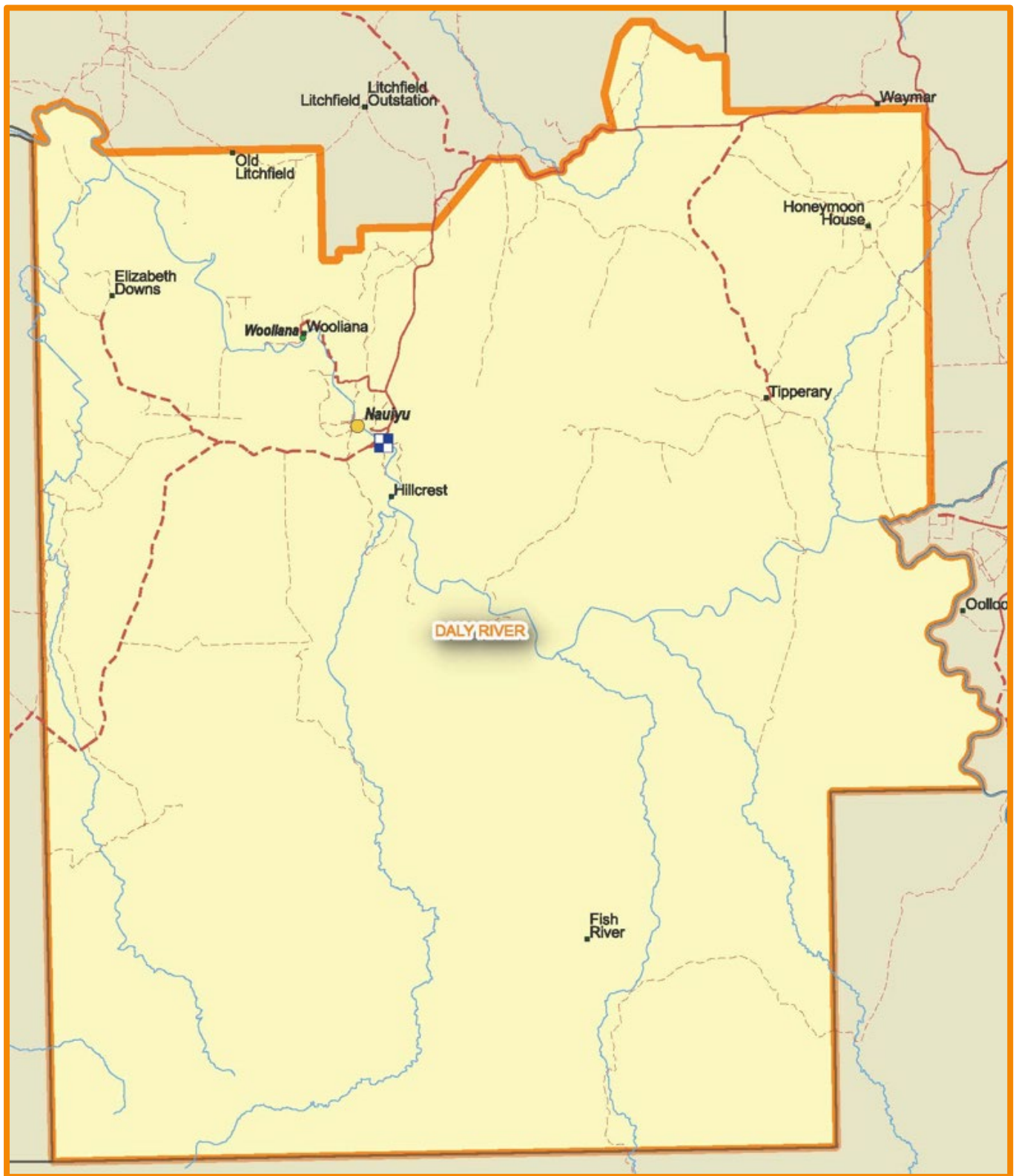
4. Locality context

This Plan complements the Northern Regional Emergency Plan¹ as it relates to the Locality. For further information on the hierarchy of plans, refer to the Territory Emergency Plan². The Locality is located approximately 230 kilometres (km) south of Darwin on the Daly River and forms part of the Northern Region, as defined by the Territory Emergency Plan.

The population of the Locality is approximately 632, the main population centres being Woolianna and Nauiyu Nambiyu.

¹ More information can be found at: <https://www.pfes.nt.gov.au/emergency-service/publications>

² More information can be found at: <https://www.pfes.nt.gov.au/emergency-service/emergency-management>



LEGEND

- | | | | |
|--|---|---|---|
|  Police Station |  Homestead |  Roads - Main - Sealed |  Emergency Management Boundary |
|  Major |  Homeland |  Roads - Main - Unsealed | |
| | |  Roads - Track | |
| | |  Watercourses - Major | |

4.1. Climate and weather

The Locality experiences similar weather conditions which occur throughout the Top End of the NT. There is a distinct Wet Season (November to April) and Dry Season (October to September). Compared to Darwin, temperatures tend to be slightly higher during the Wet Season and slightly lower during the Dry Season.

4.2. Geography

The general topography of the Locality ranges from sea level to a highest point of approximately 350 metres (m) in the Wingate Mountains area. The Locality is drained by a number of rivers and creeks, the main being as follows:

- Daly River (Katherine River)
- Reynolds River
- Fish River
- Bamboo Creek
- Chilling Creek
- Douglas River.

4.3. Sacred sites

The Aboriginal Areas Protection Authority (AAPA) is a statutory body established under the *Northern Territory Aboriginal Sacred Sites Act 1989* and is responsible for overseeing the protection of Aboriginal sacred sites on land and sea across the NT.

A sacred site is defined by the *Aboriginal Land Rights (Northern Territory) Act 1978* (Cth) as being 'a site that is sacred to Aboriginals or is otherwise of significance according to Aboriginal tradition'. Sacred sites are typically landscape features or water places that are enlivened by the traditional narratives of Aboriginal people.

AAPA requests notification of any action that may have affected a sacred site.

For more information on sacred sites relevant to this Locality, or to report an action that may have affected a sacred site, contact AAPA on (08) 8999 4365 or via email at enquiries.aapa@nt.gov.au.

4.4. Sites of conservation

Anson Bay and associated coastal floodplains and Daly River middle reaches are sites of conservation significance for this Locality. For further information about these sites contact the Department of Environment, Parks and Water Security³ (DEPWS).

4.5. Tourism

Tourism is also a major economic contributor to the Locality, particularly through the months of May to October. The Locality is a popular fishing destination, doubling the population to over 1000 during this time.

4.6. NT and local government

In March 2019, the NT Government (NTG) implemented 6 regional boundaries across the NT to strengthen the role of the Regional Network Group and align service delivery and reporting. This Locality sits within the Top End Boundary.

³ More information can be found at: <https://nt.gov.au/environment/environment-data-maps/important-biodiversity-conservation-sites/conservation-significance-list>

NTG agencies that have a presence in the Locality include:

- NT Police Force (NTPF), Fire and Emergency Services (NTPFES)
 - NTPF (Police Station)
 - NT Emergency Service (NTES) (Daly River Volunteer Unit)
- Department of Health (DoH)
 - Nauiyu Health Centre
- Department of Education (DoE)
 - Wooliana School
- Power and Water Corporation (PAWC)
- Centrelink
- Bushfires NT (BFNT)
 - Bushfire Volunteer Unit

Daly River is within the Victoria Daly Regional Council (VDRC) region.

4.7. Building codes

Buildings and construction in the Locality are subject to the *Building Act 1993* and the *Building Regulations 1993*.

4.8. Land use

Daly River has the following land usage:

- agriculture and horticulture
- stock feed
- land trust.

4.9. Power generation and distribution

All power supplied to Daly River comes from diesel generators from the PAWC.

4.10. Water services

The Locality is supplied water by the PAWC, sourcing water from 4 separate bores.

4.11. Health infrastructure

Daly River Health Centre is delivered by DoH – Top End Region. The Locality has a General Practitioner (GP) visit once a week, additional health workers are stationed at the health centre. The health centre has 2 emergency beds only. Serious medical cases are required to be evacuated to Darwin. Patients can be evacuated either via road or air.

4.12. Emergency service infrastructure

The Locality has the following emergency service infrastructure:

- police station and cells
- Nauiyu Health Centre
- Wooliana School
- Saint Francis Xavier Catholic School

- NTES Volunteer Unit
- sports and recreation hall.

4.13. Roads

The Locality has 4 main roads being, Dorat Road, otherwise known as the Old Stuart Highway. The main crossing is passable at all times, though the unsealed road continues to Wadeye and may be affected by numerous creek crossings depending on local rainfall. Daly River Road is the only road that leads to Daly River from Dorat Road which connects to Adelaide River. Wooliana Road, which is an internal road. Port Keats Road, which extends from Daly River to Port Keats/Wadeye.

4.14. Airports

The table below lists the airstrips in the Locality:

Name of the strip	Datum	Details (type, length, etc.)	Operator of the strip
Naiyu Airport	13°45'S 130°42'E	Sealed Distance: 1100 m Windsock: west end of airstrip Lighting: solar Hazard: prone to flooding, restricted access	VDRC 08 8978 2422
Tipperary Station	13°44'S 131°02'E	Sealed Distance: 2178 m x 30 m Windsock: east and west end Fuel: AVTUR/AVGAS Hazard: wallaby/wildlife	Tipperary Station 08 8978 2433

4.15. Telecommunication

Telecommunications are available across the Daly River township via a combination of landline and mobile communications delivery, with a backup generator for the mobile phone tower in case of water inundation, up to 14.5 m.

4.16. Local radio stations

Daly River does have a local radio station, and has the following broadcasts:

- 106.1 FM Australian Broadcasting Corporation (ABC) Local Radio
- 102.9 FM Top End Aboriginal Bush Broadcasting Radio.

4.17. Medically vulnerable clients

The Daly River Health Centre has a list of medically vulnerable clients and it is updated regularly. There are no aged care facilities in the Daly River area, but the VDRC provides services for aged care residents.

5. Prevention

5.1. Emergency risk assessments

The Daly River LEC are responsible for undertaking appropriate activities to prevent and mitigate the impact of emergencies in their Locality.

5.2. Disaster hazard analysis and risk register

The LEC has identified the following hazards for the Locality:

- fire (within Fire Protection Zone)
- flood
- road crash.

These hazards have been rated against the National Disaster Risk Assessment Guidelines (NERAG):

Hazard	Overall consequence	Overall likelihood	Risk rating
Fire (within Fire Protection Zone)	Moderate	Unlikely	Medium
Flood	Moderate	Unlikely	Medium
Road crash	Minor	Rare	Low

5.3. Hazard specific prevention and mitigation strategies

Prevention and mitigation relates to measures to reduce exposure to hazards and reduce or eliminate risk. Actions include identifying hazards, assessing threats to life and property, and from these activities, taking measures to reduce potential loss of life and property damage.

The cornerstone of mitigation is guided and coordinated risk assessments, which should involve all potentially affected members of a community. Strategies are developed based on a thorough understanding of hazards identified in emergency risk planning and their interaction with all aspects of society.

Specific prevention and mitigation strategies for identified hazards can be found at **Annex C**.

6. Preparedness

Arrangements to ensure that, should an emergency occur, all resources and services that are needed to provide an emergency response and or recovery can be efficiently mobilised and deployed.

6.1. Planning

NT emergency plans⁴ are required by the Act and are maintained at a Territory, regional and local level. Arrangements in plans aim to be flexible and scalable for all hazards. The planning process enables agreements to be reached between people and organisations in meeting communities' needs during emergencies. The plan becomes a record of the agreements made by contributing organisations to accept roles and responsibilities, provide resources and work cooperatively.

The LEC is responsible for the annual review of operations and the effectiveness of the Local Emergency Plan, supported by the NTES Planning and Preparedness Command.

6.2. Emergency resources and contacts

The LEC is responsible for maintaining the emergency resource register and LEC contact list. Local emergency management stakeholders are to advise the Local Controller of changes to resource holdings, operational response capabilities and key personnel contacts. Emergency resource and LEC contact list for each locality are available on WebEOC (Web-based Emergency Operations Centre).

6.3. Training and education

The Act provides the legislative requirement for those involved in emergency management activities to be appropriately trained. Training and education activities are undertaken to ensure agencies are familiar with and understand the NT emergency management arrangements, as well as the relevant controlling and hazard management authorities for identified hazards.

The NTES Learning and Development Command is responsible for emergency management training across the NT. Online and face to face training is scheduled throughout the year.

6.4. Community education and awareness

Effective and ongoing community education and preparedness programs that emphasise to communities the importance of practical and tested emergency plans and safety strategies is essential. Empowering communities to act in a timely and safe manner will minimise the loss of life, personal injury and damage to property and contribute to the effectiveness of any warning system.

List of available activities and initiatives in the area:

- NTES hazard briefings
- NTES Paddy Program
- NT Fire and Rescue Service (NTFRS) Smart Sparx Program
- Red Cross Pillowcase Program.

6.5. Exercises

Local level exercises are a key measure for testing the effectiveness of the local emergency plan and should involve all relevant stakeholders. Exercises ensure that the plan is robust and understood, and that capabilities and resources are adequate. Exercises are conducted if the plan has not been enacted since the last review, or substantial changes have occurred, including:

- legislative changes

⁴ More information can be found at: <https://pfes.nt.gov.au/emergency-service/publications>

- major changes have occurred in the areas of key personnel, positions or functions across prevention, preparedness, response and recovery
- new or emerging hazards/risks have been identified.

The NTES Planning and Preparedness Command have developed resources that outlines the process to develop the exercise concept in designing, planning, conducting, facilitating, participating or evaluating exercises.

7. Response

Actions taken in anticipation of, during and immediately after an emergency to ensure that its effects are minimised and that people affected are given immediate relief and support.

7.1. Control and coordination

Arrangements for response are based on pre-agreed roles and responsibilities for stakeholders. When the scale and complexity of an event is such that resources of the community are depleted a number of arrangements are in place for assistance from the region, the Territory and/or the Australian Government. Pathway for assistance is through the Regional Controller.

7.2. Local Emergency Controller

In accordance with section 76 of the Act, the Territory Controller or their delegate (section 112 of the Act) can appoint a Local Emergency Controller (Local Controller). The Local Controller is the Officer in Charge of Daly River Police Station. The Local Controller is subject to the directions of the Regional Controller. The powers, functions and directions of the Local Controller can be found in sections 77, 78 and 79 of the Act.

7.3. Local Emergency Committee

In accordance with section 80 of the Act, the Territory Controller has established a Daly River Local Emergency Committee (LEC). The Local Controller is Chair of the LEC and remaining membership consists of representatives from NTG and non-government entities within the locality. Division 11 of the Act specifies the establishment, functions, powers; membership and procedure requirements of a LEC.

7.4. Emergency Operations Centre/Local Coordination Centre

NT Emergency Management Arrangements	Controlling Authority Arrangements
Emergency Operations Centre (EOC) (Territory and Regional level)	Incident Control Centre (ICC)
Local Coordination Centre (LCC) (local level)	Incident Control Point (ICP)

LCCs will be established as required by Local Controllers to provide a central focus to the management, control and coordination of emergency operations in the Locality. When activated, the functions of the LCCs are:

- information collection and dissemination
- preparation and issue of official warnings and advice to the public
- coordination of the provision of resources required in the locality
- submitting requests for resources through the Regional Controller to the Territory EOC where applicable
- dissemination of information to the media and general public.

The LCC for this Locality is the Daly River Police Station. The Regional EOC will be located in Darwin at the Peter McAulay Centre. Agencies and functional groups may establish their own coordination centres

to provide the focal point for the overall control and coordination of their own agency resources. Liaison Officers from functional groups and support agencies will attend the EOC as required.

ICCs will be established as required by a controlling authority to provide an identified facility for the management of all activities necessary for the resolution of an incident.

An ICP is normally located near the incident in its early stages but may be relocated to an ICC where more permanent and convenient facilities and services are available.

7.5. WebEOC

WebEOC is a critical information management system used throughout the NT for emergency management activities. The system is owned and maintained by the NTPFES. The online platform is used for the coordination of multi-agency response to, and recovery from, an emergency event. WebEOC also enables real-time information sharing across all NTG agencies involved in emergency management activities.

7.6. Situation reports

It is essential for effective control and coordination of emergency management operations that the Local Controller is able to gather and collate relevant information relating to the emergency from regular, concise and accurate situation reports (SITREPs).

LEC members are to provide SITREPs at agreed times to enable the preparation of a consolidated report which will be distributed to all committee members and other relevant authorities. This may be achieved through WebEOC.

7.7. Activation of the Plan

This plan has 5 stages of activation. These stages are designed to ensure a graduated response to hazardous events, thereby reducing the possibility of under or over reaction by the emergency management agency. The stages are:

Stage 1	Alert	This stage is declared when the Local Controller receives warning of an event which, in their opinion, may necessitate an emergency management response
Stage 2	Standby	This stage is declared when the Local Controller considers an emergency operation is imminent. During this stage passive emergency measures are commenced.
Stage 3	Activation	This stage is declared when active emergency measures are required.
Stage 4	Stand-down response operations and transition to Recovery	Stage 4 occurs when the Local Controller and Local Recovery Coordinator agree to transition to recovery (if required) in accordance with the transitional arrangements of this Plan.
Stage 5	Recovery	This stage is called if ongoing recovery operations and coordination is required.

The stages identified provide for a sequential response. However, it may be necessary because of the degree of warning and speed of onset of an event, for the Local Controller to skip the actions required under stage 1 or 2.

7.8. Stakeholder notifications

Upon activation of the Plan the following personnel are to be advised as a matter of urgency:

- all available members of the LEC
- Northern Regional Controller
- NTES Territory Duty Officer (TDO).

7.9. Official warnings and general public information

Official warnings and general public information will be broadcast to the Locality through the following means:

- radio broadcast
- television news broadcast
- Secure NT website and social media broadcasts and updates.

Official warnings are issued by the Bureau of Meteorology (the Bureau), Geoscience Australia, BFNT and the NTPFES.

Emergency Alert is a national telephony-based emergency warning system that can deliver warning messages to landlines and mobile handsets based on the service address and mobile handsets based on the last known location of the device. Authority to utilise the Emergency Alert may be given by virtue of the approval of a hazard specific emergency plan or under the Territory Emergency Plan.

The approval for the release of an Emergency Alert message can only be authorised by any of the following:

- Territory Controller
- Director, NTES
- Regional Controller
- Chief Fire Officer, NTFRS
- Deputy Chief Fire Officer, NTFRS
- Executive Director, BFNT
- Chief Fire Control Officer, BFNT.

The Standard Emergency Warning Signal (SEWS) is an audio alert signal (wailing siren) which may be broadcast on public media to draw attention to the fact that an urgent safety message is about to be made. Generally, SEWS is only played before announcements concerning significant emergencies where emergency management arrangements should be activated as a result.

Control and hazard management authorities may have pre-planned use of SEWS for non-weather related events, through a pre-approved hazard-specific emergency plan.

The approval for the release of a SEWS message can only be authorised by any of the following:

- Territory Controller
- Director, NTES
- Manager Hazard Preparedness and Response NT (the Bureau) (for weather and flood-related events).

Warning and information messages for general public are authorised by the Regional or Incident Controller. The dissemination of such emergency warnings and information is to be by whatever means are appropriate and available at the time.

7.10. Australasian Inter-Service Incident Management System

The Australasian Inter-Service Incident Management System (AIIMS)⁵ is a robust incident management system that enables the seamless integration of activities and resources of a single agency or multiple agencies when applied to the resolution of any event.

7.11. Closure of schools

The decision to close schools due to an impending threat will be made by the Chief Minister on advice from the Territory Emergency Management Council (TEMC). When the nature of an event demands an immediate response, local authorities will take the appropriate steps to ensure the safety to the public. This action may include the temporary closure of a school to begin preparations, pending formal closure of the school by the Chief Minister for the remainder of the event.

The decision to reopen schools will be made by the Chief Minister on advice from the Chief Executive, DoE.

7.12. Closure of government offices

The decision to close government offices due to an impending threat will be made by the Chief Minister on advice from the TEMC. When the nature of an event demands an immediate response, local authorities should take all appropriate steps to ensure public safety and the protection of property.

The decision to reopen government offices will be made by the Chief Minister on advice from the TEMC.

All NTG agencies are to have an emergency preparedness plan which sets out their processes for closing down their offices once approval has been given. This should have clearly articulated employee guidelines to ensure employees know when they are authorised to leave and are required to return to work.

7.13. Emergency shelters or strong buildings

Emergency shelters and places of refuge are buildings or structures that provide people with a place of protection and shelter during a disaster or emergency event such as a cyclone, flood or fire.

The recognised emergency shelters within the Locality are:

- | | |
|------------------------------|---------------------------------------|
| • police station and cells | 50 capacity (not to be used in flood) |
| • St Francis Xavier School | 100 capacity |
| • sports and recreation hall | 200 capacity |
| • Wooliana School | 200 capacity (staging area only). |

The DoE, in conjunction with the NTPF and the shelter owners, is responsible for the management of emergency shelters during an emergency event.

The responsibilities of the emergency shelter manager are:

- the provision of personnel to staff and operate the emergency shelters at such times as they are activated
- the maintenance of effective liaison with other stakeholders with responsibilities relating to shelters, in particular the NTPF.

Emergency shelters are opened under the direction of the Territory or Regional Controller in consultation with the Shelter Group (DoE). Emergency shelters will not normally operate for more than 48 hours.

The timing of the opening of emergency shelters will be dependent upon the severity of the impending incident, the numbers to be sheltered, the time of day the incident is expected to impact and the period

⁵ More information can be found at: <https://pfes.nt.gov.au/emergency-service/publications>

of time the emergency shelters are likely to be occupied. The announcement that emergency shelters are open in the Locality will be made by radio broadcast and social media, and will include emergency shelter rules such as no pets or alcohol being permitted in shelters and that food will not be provided.

7.14. Evacuation

Evacuation is a risk management strategy that can be used to mitigate the effect of an emergency or disaster on a community. It involves the movement of people to a safer location and their return. The decision to evacuate a community, including establishing an evacuation centre, is not taken lightly as it represents significant resource and financial implications.

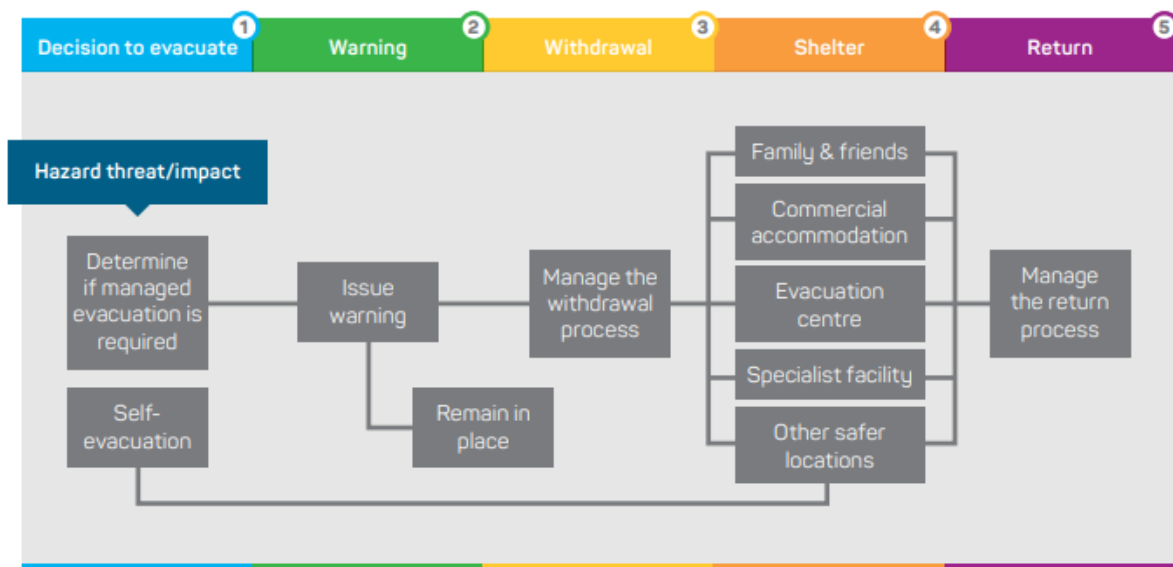
Evacuation of the Locality will be considered as a last resort. Where an evacuation is required the TEMC, in consultation with the Regional Controller, Local Controller and the LEC, will arrange emergency accommodation and transport, as necessary, through the relevant functional group/s.

An evacuation guideline for the Locality can be found at **Annex D**.

Evacuation is a complex process that has 5 distinct steps:

1. Decision
2. Warning
3. Withdrawal
4. Shelter
5. Return.

Each step is linked and must be carefully planned and carried out in order for the entire process to be successful. Given an evacuation centre will only be opened as a part an evacuation, it is vital to have an understanding of the 5-step process.



Source: Australian Institute of Disaster Resilience, *Evacuation Planning Handbook*, 2017.

7.15. Identified Evacuation Centres

An evacuation centre is designed to accommodate people for short to medium periods of approximately 4 to 6 weeks, although this figure may vary.

An evacuation centre will provide some or all of the following services:

- meals
- beds
- linen
- personal support
- medical services (or access to them)
- assistance accessing finances and recreational activities.

An evacuation centre implies the provision of these services in contrast to an emergency shelter, in which people are expected to be self-sufficient.

For further information on evacuation centres / shelters management, refer to the NT Evacuation Centre Field Guide available on WebEOC.

7.16. Register.Find.Reunite Registration and inquiry system

Australian Red Cross, in partnership with the Australian Government Attorney-General's Department, has developed an improved system to help reunite families, friends and loved ones separated by an emergency. This system is called Register.Find.Reunite⁶.

This system can be initiated by either the Territory or Regional Controller without the national system being activated. Any activation of this system should occur in consultation with the Welfare Group in the first instance.

7.17. Impact assessment

Immediately after an emergency event, there is a need to identify and assess impacts to inform short and long-term recovery priorities. Comprehensive assessment of all impacts is a vital component of emergency response activities. Guidelines for the conduct of rapid assessments in the NT, including the establishment of dedicated Rapid Assessment Teams (RATs) to collect data in the field, have been developed.

The Survey, Rescue and Impact Assessment Group, led by the NTPFES, is responsible for coordinating rapid impact assessments. At the local level, Local Controllers should contact the Survey, Rescue and Impact Assessment Group lead to discuss impact assessments if deemed appropriate.

⁶ More information can be found at: <https://register.redcross.org.au/>

8. Recovery

The coordinated process and measures for supporting emergency-affected communities in the reconstruction of physical infrastructure and restoration of the social, economic and natural environments.

8.1. Local Recovery Coordinator and Coordination Committee

When a region and/or locality has been affected by an event, the Regional Recovery Coordinator may appoint a Local Recovery Coordinator in accordance with section 87 of the Act. The Local Recovery Coordinator will establish a Local Recovery Coordination Committee (LRCC) drawing from membership of the LEC and other relevant members of the community as needed. The Local Recovery Coordinator reports directly to the Regional Recovery Coordinator.

Local Recovery Coordinator and Committee functions, powers and directions are established in Division 12 and 13 of the Act respectively.

8.2. Transitional arrangements

The transition from response to recovery coordination reflects the shift from the protection of life and supporting the immediate needs of the community to establishing longer term, more sustainable support structures.

The transition to recovery coordination occurs after the completion of the transition checklist and at a time agreed by the Territory Controller and Territory Recovery Coordinator in accordance with the Territory Emergency Plan.

Transition will occur when the Territory Recovery Coordinator is satisfied that the following has occurred:

- the Territory Controller has briefed the TEMC and the Territory Recovery Coordinator
- the Regional Controller has briefed the Regional Recovery Coordinator
- where there is significant changeover of personnel, the EOC planning operations and logistics sections have briefed incoming recovery planning, operations and logistics staff.

The Regional Recovery Coordinator will ensure all functional group leaders, agencies, support groups and other relevant stakeholders are notified prior to the transition to recovery. This notification is to include changes to relevant contact details and other pertinent information.

An example of response and recovery activities can be found at **Annex E**.

9. Debrief

Debrief processes embed continuous improvement into the delivery of emergency management activities. Consistent approaches to lessons learned encourage adaptability, and flexibility across all levels of government. Sharing of knowledge and experiences throughout emergency events assists with ongoing continuous improvement of people and organisations involved.

The NTG implements a lessons learned approach recognising the positive impact on organisational culture commensurate with increasing opportunities to achieve emergency management goals. Whilst lessons learned often begins in one agency through an internal debrief process, those lessons learned are transferable across multi-agencies.

During any operational response, personnel involved are encouraged to record activities where there are lessons to be learned. Activities can include decision making and consequential responses. Where decisions are made by an Incident Controller, Incident Management Team member or a functional group member, those decisions should be recorded in a Decision Log (WebEOC). Decision Logs can be referred to as part of the debrief process.

10. Related references

The following references apply:

- *Emergency Management Act 2013*
- *Northern Territory Aboriginal Sacred Sites Act 1989*
- *Aboriginal Land Rights (Northern Territory) Act 1978 (Cth)*
- *Building Act 1993*
- *Building Regulations 1993*
- Territory Emergency Plan
- Northern Region Emergency Plan
- National Disaster Risk Reduction Framework
- National Disaster Risk Assessment Guidelines
- Rapid Assessment Team Guidelines
- Transition to Recovery Checklist.

11. Annexures

Annex A Functional groups - roles and responsibilities

Annex B Functions table

Annex C Prevention, mitigation strategies and action plans for identified hazards

Annex D Evacuation guideline

Annex E Summary of response and recovery activities

11.1. Annex A: Functional groups - roles and responsibilities

Functional group	Local contact
Biosecurity and Animal Welfare	Malak Malak Rangers/VDRC
Critical Goods and Services	Naiyu Store/Daly River Pub
Digital and Telecommunications	Department of Corporate & Digital Development (DCDD)
Emergency Shelter	St Francis Xavier School/Wooliana School
Engineering	VDRC/Department of Infrastructure, Planning & Logistics (DIPL)
Industry	Department of Industry, Tourism & Trade (DITT)
Medical	Naiyu Health Clinic
Public Health	Naiyu Health Clinic
Public Information	Department of the Chief Minister and Cabinet (DCMC)
Public Utilities	PAWC Essential Services Officer (ESO)/Ironbark
Survey, Rescue and Impact Assessment	NTPFES
Transport	DIPL/Ironbark
Welfare	Green River Aboriginal Corporation/Department of Territory Families, Housing & Communities (TFHC)

Full details of functional group roles and responsibilities are detailed in the Territory Emergency Plan.

11.2. Annex B: Functions table

Emergency response and recovery functions with identified agencies/organisation/provider

During an event some of these functions may be needed at a local level.


Functions	Agency/organisation/provider responsible
Animal/livestock management	Malak Malak Rangers/VDRC
Anti-looting protection	NTPF
Banking Services	DITT
Broadcasting: What radio stations provide announcements?	ABC Radio
Clearing of essential traffic routes	VDRC/Ironbark
Clearing storm water drains	VDRC/Ironbark
Clothing and Household Items	Naiyu Store/Red Cross
Community Clean Up	VDRC/Ironbark
Control, coordination and management	Designated Control Authority
Coordination to evacuate public	NTPF
Critical Goods and Services (protect/resupply) <ul style="list-style-type: none"> • food • bottle gas • camping equipment • building supplies 	Naiyu Store/Green River Aboriginal Corporation/Daly Rive Pub/VDRC
Damaged public buildings: Coordination and inspections	VDRC/DIPL
Disaster Victim identification capability	NTPF
Emergency Alerts	NTPFES/BFNT
Emergency catering	Naiyu Store/Daly River Pub/St Francis Xavier School
Emergency food distribution	Red Cross/Catholic Care
EOC, including WebEOC	NTPF/DCMC
Emergency shelter. Staff, operations and control	St Francis Xavier School/Wooliana School

Functions	Agency/organisation/provider responsible
Evacuation centre - staffing, operations and control	TFHC
Financial Relief/assistance Disaster Recovery Funding Arrangements	DCMC/TFHC
Identification of suitable buildings for shelters	LEC
Interpreter services	Aboriginal Interpreter Service
Management of expenditure in emergencies	Controlling Authority and any activated Functional Groups at the direction of the Controlling Authority
Medical services	Naiyu Health Clinic
Network communications (IT): Responders / public maintenance and restoration of emergency communication	DCDD/Telstra
Personal Support	Red Cross/Catholic Care
Power: Protection and restoration:	PAWC
Public messaging during response and recovery.	DCMC/Local Radio/ NTPF
Public/Environmental Health (EH) management <ul style="list-style-type: none"> All EH functions including water & food safety Disease Control 	Naiyu Health Clinic
Rapid Impact Assessment	NTPF
Recovery coordination	DCMC
Repatriation	As detailed in local emergency arrangements
Restoration of public buildings	Green River Aboriginal Corporation/Ironbark/TFHC
Restoration of roads and bridges (council/territory) excluding railways	DIPL
Road management and traffic control including public Information on road closures	VDRC/DIPL/NTPF/Ironbark
Sewerage: Protection and restoration	PAWC

Functions	Agency/organisation/provider responsible
Survey	NTPFES
Traffic Control	NTPF/Ironbark
Transport : Commercial and public airport/ planes, automobiles, ferries, buses	DIPL
Vulnerable Groups	TFHC
Waste management <ul style="list-style-type: none"> • collection • disposal of stock 	Ironbark/VDRC
Water (including drinking water): Protection and restoration	PAWC

11.3. Annex C: Prevention, mitigation strategies and action plans for identified hazards

11.3.1. Fire

Hazard	Controlling authority	Hazard management authority
 Fire (within Fire Protection Zone)	Bushfires NT, Department of Environment, Parks and Water Security	Bushfires NT

A fire hazard is an event, accidentally or deliberately caused, which requires a response from one or more of the statutory fire response agencies.

A fire hazard can include, but not limited to:

Term	Definition
Structure fire	A fire burning part, or all of any building, shelter, or other construction.
Bushfire	An unplanned fire. It is a generic term that includes grass fires, forest fires and scrub fires. Bushfires are a natural, essential and complex part of the NT environment. The term bushfire is interchangeable with the term wildfire.
Vehicle fire	An undesired fire involving a motor vehicle.

Agency capabilities

BFNT - Trained and equipped to combat bushfires only (also known as grassfires or wildfires). BFNT members are not trained or equipped to combat fires involving structures, vehicles or hazardous material.

Under the Territory Emergency Plan BFNT are the hazard management authority and controlling authority for fires within their jurisdiction. This means that the agency is responsible for managing technical aspects of responding to a bushfire and commanding its resources through their Incident Controller. This means that if a bushfire is occurring within a Fire Protection Zone, then BFNT is the controlling and hazard management authority.

Across the NT, landowners are an essential part of the fire management process. Communication, co-operation and shared responsibility within the community, matched by a capacity to undertake self-protective measures, form the basis of successful fire management throughout the NT.

BFNT identifies 3 classes of incidents and describes them in generic terms, as shown in the following table:

Incident classification	Description
Level 1	Level 1 incidents are generally characterised by being able to be resolved through the use of local or initial response resources only.
Level 2	Level 2 incidents may be more complex either in size, resources or risk. They are characterised by the need for: <ul style="list-style-type: none">• deployment of resources beyond initial response; or• sectorisation of the incident; or• the establishment of function sections due to the levels of complexity; or• a combination of the above.
Level 3	Level 3 incidents are characterised by degrees of complexity that may require the establishment of divisions for effective management of the situation.

Actions to be taken:

In instances where the Local Controller is required to perform a task or function, the controlling authority will contact the Local Controller. Tasks approved by the controlling authority's Incident Controller may include, but not limited to:

- liaison with key community stakeholders
- closure of roads or places
- fire cause or protection of potential area of origin
- post fire impact assessments.




Prevention and preparative controls include, but are not limited to:

- a fire danger period is declared over large areas when climatic and seasonal conditions presents increased fire risk for a prolonged period of time. A fire danger period usually coincides with the accepted 'fire season' in an area. Broadly this is during the Australian summer months in central Australia and during the dry season further north. A permit to burn is required before using fire during a fire danger period in all zones
- a fire ban can be declared for up to 24 hours. A combination of factors are considered when declaring a fire ban period including forecast fire danger, ignition likelihood, hazards and resourcing. All permits to burn are revoked within the declared fire ban area
- a fire management Area can be declared in an area where BFNT have identified heightened fire risk. A fire management plan can be prescribed for a Fire Management Area, and the plan can require landowners to take action to prepare for, or prevent, the spread of fire
- additional fire regulations apply within NTFRS Emergency Response Areas (ERA) and BFNT Fire Protection Zones. Permits to burn are required throughout the entire year inside an ERA or Fire Protection Zone and a minimum 4 m wide firebreak within the perimeter boundary of all properties and additional firebreaks around permanent structures and stationary engines is required within an Fire Protection Zone
- the BFNT Regional Fire Management Plan
- establishment of an Incident Management Team with liaison officers from other agencies to assist
- radio, television and social media posts.

Warning and advice approval flow:

The Australian Warning System is a new national approach to information and warnings during emergencies like bushfire. The System uses a nationally consistent set of icons, like those below.

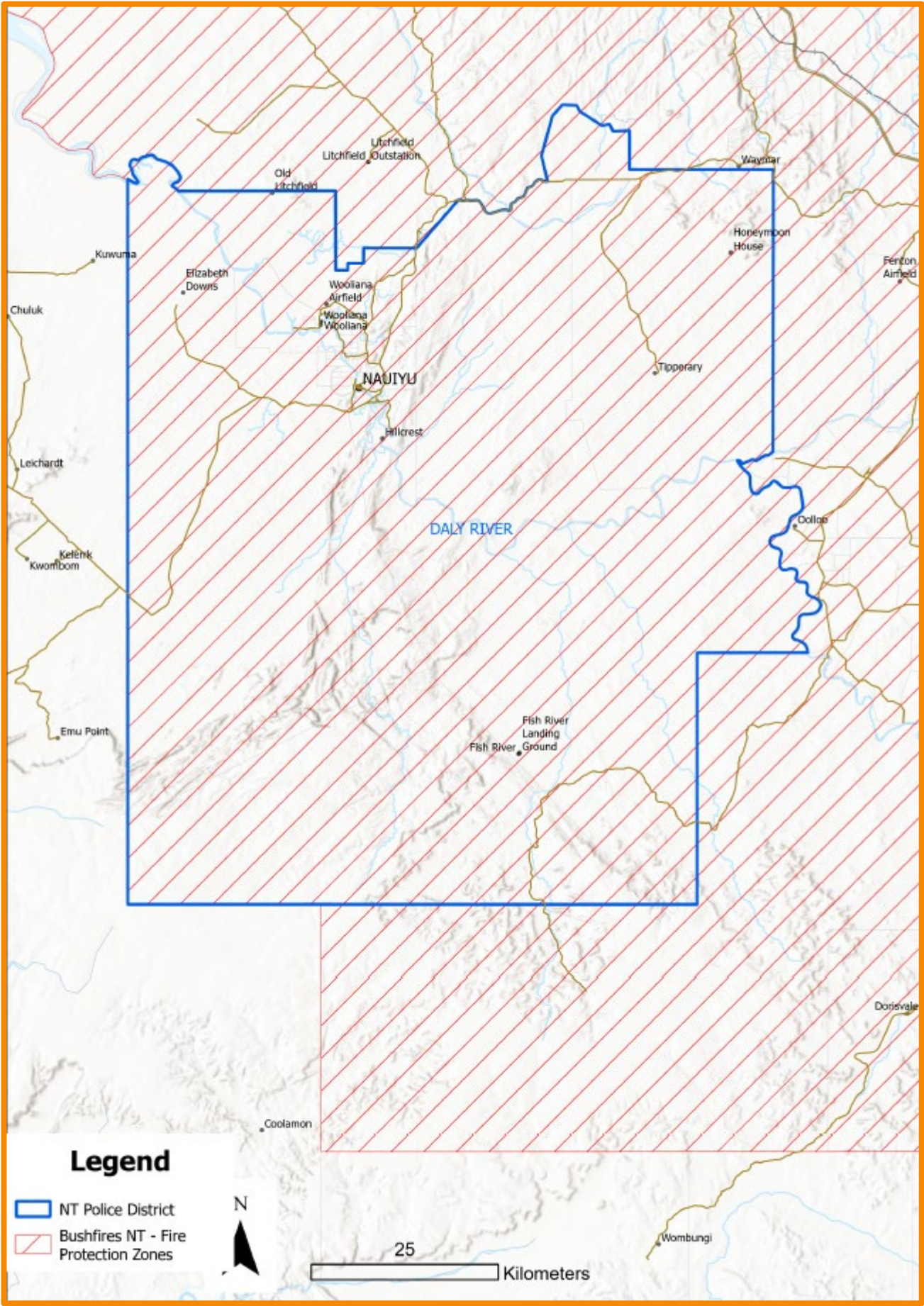
There are 3 warning levels:

Warning level	Description
 Advice (Yellow)	An incident has started. There is no immediate danger. Stay up to date in case the situation changes
 Watch and Act (Orange)	There is a heightened level of threat. Conditions are changing and you need to start taking action now to protect you and your family
 Emergency Warning (Red)	An Emergency Warning is the highest level of warning. You may be in danger and need to take action immediately. Any delay now puts your life at risk.

Each warning level has a set of action statements to give the community clearer advice about what to do. Calls to action can be used flexibly across all 3 warning levels depending on the hazard.

All warnings and advice will be issued by the Incident Controller from BFNT as the controlling authority for fire within a fire protection zone.

Fire ERA map – Daly River



11.3.2. Flood

Hazard	Controlling authority	Hazard management authority
 Flood	NT Police Force	NT Emergency Service

The Daly River and Naiyu Locality may be subject to inundation caused by seasonal monsoonal/severe storm activity. When such inundation occurs, access by both air and road will be severely restricted. Inundation, (also known as pluvial flooding), occurs when an area receives a large amount of water in a short amount of time which causes localities to be submerged. In the NT, this can include when a riverbank is at risk after several days of heavy rain.

A flood hazard includes a flood threat to the township, housing and infrastructure of the Locality including the surrounding areas. The Bureau will issue a Flood watch advice with up to 4 days lead time in situations where forecast rainfall and catchment conditions may lead to flooding⁷.

Flood study maps have been developed for populated areas which lie along rivers that have the potential to flood. Flood study maps show the depth and extent of inundation caused when rivers rise above their banks⁸.

Research of river levels recorded over the period 1953-1993, referenced by the Water Resources Branch, shows that the Daly River community has been significantly threatened by flood on 10 occasions, 4 of which exceeded 14.0 m at the Daly River Crossing.

Drainage of the Locality is via the Daly River. During the Wet Season the Daly River region can experience local flooding if the river reaches a height above 13 m. In most cases flooding will occur due to extensive falls outside the region and the subsequent river network flows into the Daly River as it proceeds to the mouth and Anson Bay.

13.1 m is the height identified by the Daly River LEC for the commencement of evacuation of low-lying areas.

The indicative impact of flood levels is indicated in the table below:

Daly River at Daly R Police Station (m)	Effect in town
12.0	Flood waters contained within the river banks. Some water encroaches on western end of airstrip Vehicle movement still possible
12.6 - Minor	Flood waters contained within the river banks Western end of airstrip under water Water across Bamboo Creek Bridge Tommy's Creek Causeway goes underwater Road movement about community limited in some areas
13.1 - Moderate	Flooding to occur along: access road to women's sacred site, Tommy's Creek and lower areas in community Gate at 5 Mile to be closed All properties adjoining the river have water over extensive parts of their land Wooliana Road closed at Banyan Farm causeway Public boat ramp closed Waterborne access starts from 5 mile Gate

⁷ More information can be found at: http://www.bom.gov.au/cgi-bin/wrap_fwo.pl?IDD60022.html

⁸ More information can be found at: <https://depws.nt.gov.au/water/water-resources/flooding-reports-maps/flood-monitoring-site-maps>

Daly River at Daly R Police Station (m)	Effect in town
13.3	Daly River Police Station cut off from community
14.0 - Major	Flooding to cover extensive areas Small pockets of land above water in Daly River Hotel, Police Station and community Water over road between community and Daly River road now 5 m Nauiyu and surrounding areas evacuated
14.5	Complete sewage failure

Flood forecasts are provided by the Bureau flood forecasters. The development of the flood forecasting system for the Daly River is part of the DEPWS overall responsibility for the design and installation of flood warning systems throughout the NT in co-operation with the Bureau.

The DEPWS has gauging stations at strategic locations along the Daly River which transmit data via Telecom lines to a computer situated at the DEPWS offices. Refer to the Daly River flood warning monitoring stations map located on page 28 of this Plan.

As the Hazard Management Authority the NTES have established, equipped and trained volunteer units to support response and recovery operations to flood events.

The NTES maintain the Territory EOC in a state of readiness. If the EOC is required to be activated by the Local Controller, the NTES will support this activation and facilitate, where possible, the staffing requests for IMT personnel.

The automatic gauging stations are located at:

- Dorisvale Crossing – a flow recorder
- Beeboom Crossing – a flow recorder
- Mount Nancar – a flow recorder
- Daly River Police Station – a flow recorder.

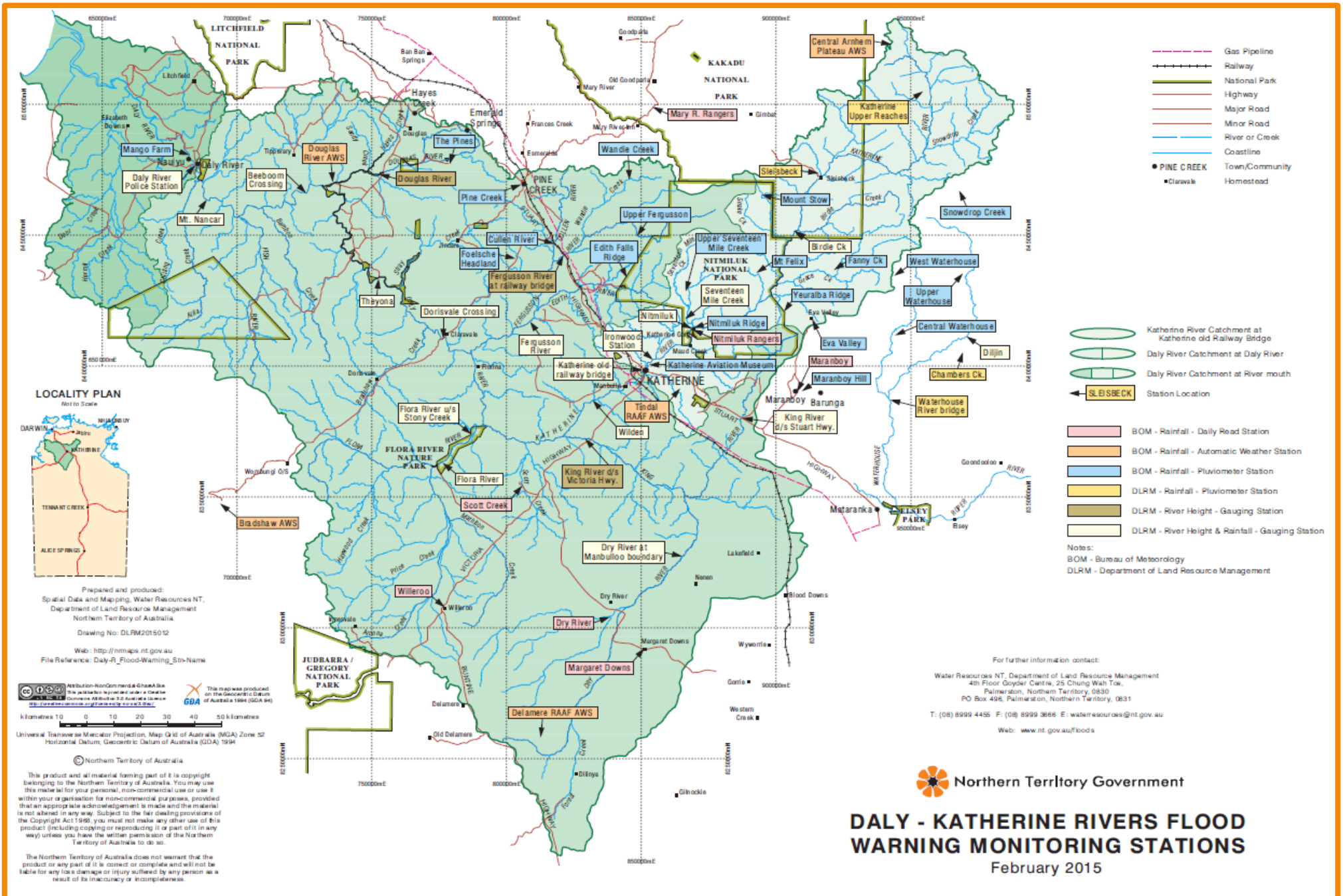
Prevention and preparative controls include, but are not limited to:

- the Bureau weather/flood warnings/advice
- road closures on flooded causeways.

Public safety message process:

- the Bureau issues a flood advice to NTES TDO
- NTES TDO notifies Local Controller and NTES Northern Command Manager
- Local Controller notifies LEC
- NTES Northern Command Manager consults with the Bureau and Incident Controller to determine recommended messaging
- NTPFES Media and Corporate Communications Unit or Public Information Group receives approved messaging to publish.

Daly River flood warning monitoring and gauge station locations



Actions to be taken – Flood – guide only

Organisation / Provider	Minor	Moderate	Major	Falling river heights	Transition to recovery
All Function Group Leaders	Attend briefings Inform key personnel Provide SITREPs	Attend briefings Inform key personnel Provide SITREPs	Attend briefings Inform key personnel Provide SITREPs	Attend briefings Inform key personnel Provide SITREPs	Attend briefings Inform key personnel Provide SITREPs
Local Controller	<p>Liaise with NTES TDO/TEOC</p> <p>Convene a meeting of the LEC</p> <p>Disseminate warnings and information to the public as necessary</p>	<p>Liaise with NTES TDO/TEOC</p> <p>Monitor river height opposite police station</p> <p>Convene a meeting of the LEC</p> <p>Disseminate warnings and information to the public as necessary</p> <p>Prepare to close roads and evacuate low lying areas, if necessary</p> <p>Daly River Roadside Inn to be closed when river reaches 13 m</p> <p>Consider possibility of further evacuation should flood head through to major level – liaise with TEOC</p>	<p>Liaise with NTES TDO/TEOC</p> <p>Monitor river height opposite police station</p> <p>Convene a meeting of the LEC</p> <p>Advise members of the declaration of major flood warning</p> <p>Brief members on the situation and confirm relocation arrangements and agency readiness</p> <p>Consider school closure and confirm evacuation procedures with TEOC Planning Group</p>	<p>Liaise with NTES TDO/TEOC</p> <p>Monitor river height opposite police station</p> <p>Convene a meeting of the LEC</p> <p>Disseminate post flood warnings and information to the public, as necessary</p> <p>Monitor roads and consider survey and rescue, if necessary</p> <p>Consider the commencement of the recovery stage, if necessary</p>	<p>Liaise with TEOC</p> <p>Convene a meeting of the LEC</p> <p>Disseminate flood cancelling notification and information to the public, as necessary</p> <p>Liaise with the Local Recovery Coordinator, if required</p> <p>In conjunction with the Local Recovery Coordinator facilitate the handover to recovery operations, if required</p>

Organisation / Provider	Minor	Moderate	Major	Falling river heights	Transition to recovery
		planning and operations groups	Disseminate warnings and information to the public, as necessary Close roads and evacuate, as necessary		
NTES	<p>External Team deployed – liaise with LC and NTES TDO/TEOC Operations</p> <p>Notify NTES TDO of the unit's involvement and any additional equipment requirements</p> <p>Brief unit members, check and prepare unit equipment</p> <p>Carry out other duties as required by the Local Controller</p>	<p>Liaise with NTES TDO/TEOC Operations</p> <p>Brief unit members</p> <p>Brief Local Controller on availability of resources</p> <p>Carry out other duties as required by the Local Controller</p>	<p>Liaise with NTES TDO/TEOC Operations</p> <p>Brief unit members</p> <p>Assist with the evacuation/relocation of personnel and their reception/registrations</p> <p>Carry out other duties as required by the Local Controller</p>	<p>Liaise with NTES TDO/TEOC Operations</p> <p>Brief unit members</p> <p>Notify Local Controller when all personnel are accounted for and on any outstanding problems associated with the operation</p>	<p>Liaise with NTES TDO/TEOC Operations</p> <p>Brief unit members</p> <p>Carry out other duties as directed by the Daly River Local Controller</p> <p>In conjunction with the Local Recovery Coordinator, facilitate the handover of recovery operations (if required)</p> <p>Carry out other duties as directed by the Daly River Recovery Coordinator</p>
PAWC ESO	<p>Contact and advise PAWC</p> <p>Advise Local Controller of state of preparedness</p>	<p>Contact and advise PAWC</p> <p>Advise Local Controller of state of preparedness and any</p>	Contact and advise PAWC	<p>Contact and advise PAWC</p> <p>Advise Local Controller of any</p>	<p>Contact and advise PAWC</p> <p>Advise Local Controller of any immediate requirements</p>

Organisation / Provider	Minor	Moderate	Major	Falling river heights	Transition to recovery
	and any immediate requirements	immediate requirements	Initiate emergency management response procedures Advise Local Controller of any immediate requirements	immediate requirements Consider commencement of recovery Stage operations, as necessary	Continue recovery stage operations, as necessary Confirm debrief arrangements with Local Controller
Naiyu Health Centre	Contact and advise Manager, Top End Remote Health Services Darwin Contact and alert Health Centre personnel Check equipment and first aid supplies Brief staff and maintain normal health services Advise Local Controller of state of preparedness and any immediate requirement	Contact and advise Manager, Top End Remote Health Services Darwin Brief staff	Contact and advise Manager, Top End Remote Health Services Darwin Initiate emergency management response procedures Brief staff Advise Local Controller of first aid and medical response details Maintain normal health services until advised by Local Controller or conditions prevent continuation of service	Contact and advise Manager, Top End Remote Health Services Darwin Brief staff Advise Local Controller of first aid and medical response details Consider commencement of recovery stage operations, as necessary	Contact and advise Manager, Top End Remote Health Services Darwin Brief staff Account for all staff and equipment and refurbish stores Confirm debrief arrangements with Local Controller
VDRC	Contact/alert and brief council personnel	Brief council personnel	Brief council personnel Initiate appropriate response procedures	Brief council personnel	Where appropriate, recall and, after briefing, stand down council staff

Organisation / Provider	Minor	Moderate	Major	Falling river heights	Transition to recovery
	<p>Check and advise Local Controller of state of preparedness and availability of manpower and council resources</p> <p>Maintain council services</p> <p>Maintain contact with the Local Controller</p>	<p>Brief Local Controller on availability of council resources</p> <p>Carry out appropriate protective or preventative measures as required by the Local Controller or as required/recommended by PAWC</p> <p>Maintain council services and carry out other duties as requested by the Local Controller</p>	<p>through the Local Controller, liaise with Regional government authorities over essential services restoration, if necessary</p> <p>Assist the Local Controller as required</p>	<p>Through the Local Controller, liaise with Regional government authorities over essential services restoration, if necessary</p> <p>Assist the Local Controller as required</p>	<p>Advise the Local Controller when all council personnel are accounted for and on any outstanding problems associated with the operation</p> <p>Confirm debrief arrangements with the Local Controller</p> <p>Provide relevant information for the preparation of Post Operations Report</p> <p>Ensure that all council equipment used during the operation is accounted for, maintained and restored</p>
BFNT	<p>Notify BFNT of the units involvement and any additional equipment requirements</p> <p>Brief unit members</p> <p>Check and prepare unit equipment</p> <p>Carry out other duties as directed</p>	<p>Notify BFNT</p> <p>Brief unit members</p> <p>Brief Local Controller on availability of resources</p> <p>Carry out other duties as directed by the Local Controller</p>	<p>Notify BFNT</p> <p>Brief unit members</p> <p>Assist with the evacuation/relocation of personnel and their reception/ registration</p> <p>Carry out other duties as directed by the Local Controller</p>	<p>Notify BFNT</p> <p>Brief unit members</p> <p>Carry out other duties as directed by the Local Controller</p>	<p>Notify BFN.</p> <p>Brief unit members</p> <p>Notify Local Controller when all personnel are accounted for and on any outstanding problems associated with the operation</p>

Organisation / Provider	Minor	Moderate	Major	Falling river heights	Transition to recovery
	by the Local Controller				<p>Confirm debrief arrangements with Local Controller</p> <p>Ensure that all equipment used during the operation is accounted for, serviced and restored</p>
St Francis Xavier School	<p>Brief staff</p> <p>Advise Local Controller of state of preparedness and availability of manpower</p> <p>Maintain normal education services.</p>	<p>Brief staff</p> <p>Maintain normal education services until advised by Local Controller or conditions prevent continuation of service</p> <p>Carry out duties as requested by the Local Controller</p>	<p>Brief staff and initiate appropriate emergency management response procedures</p> <p>Carry out duties as requested by the Local Controller</p>	<p>Brief staff</p> <p>Carry out duties as requested by the Local Controller</p>	<p>Brief staff</p> <p>Confirm debrief arrangements with Local Controller</p> <p>Advise Local Controller that all staff are accounted for</p> <p>On advice from Local Controller stand down staff</p>
Private industry	Provide assistance as required by the Local Controller				

11.4. Annex D: Evacuation guideline

The following is to be used as a guide only.

Stage 1 - Decision		
Authority	<p>The Regional Controller will authorise the activation of the evacuation plan.</p> <p>This evacuation plan is to be approved by the TEMC prior to activation.</p>	Regional Controller in conjunction with TEMC
Legal references	The Act and approved Local Emergency Plan. It is recommended that the Minister declares an Emergency Situation under section 18 of the Act, when this evacuation plan is activated.	
Alternative to evacuation? I.e. shelter in place, temporary accommodation on-site/nearby.	If needed residents will be progressively relocated within the community to <location to be determined>.	Local Controller to arrange
Summary of proposed evacuation	<p>Decision – made by the Regional Controller when the community have sustained damage during <to be determined> that cannot support residents in situ during recovery.</p> <p>The Local Controller to disseminate information to the community.</p> <p>Withdrawal – three stage process:</p> <ol style="list-style-type: none"> 1. <location to be determined>; community to the <location to be determined>; to be registered for evacuation to <location to be determined> 2. once registered, groups to move to the airstrip assembly area using buses/vehicles 3. Red Cross to register check utilising Register Find Reunite. <p>Shelter – evacuees will be encouraged to stay with friends or family. The remainder will be accommodated at an evacuation centre <Location to be determined></p> <p>Return – to be determined once recovery can sustain return to <location to be determined>.</p>	The decision will be informed by additional advice from technical experts, e.g. the Bureau.
Which communities/outstations or geographical area does the evacuation apply to?	<Out stations, Homelands and homesteads>	
Vulnerable groups within the community	The Medical Group will liaise with local health staff and provide information on medically vulnerable people.	Medical Group & Transport Group to action.

	The identified people will be evacuated <at a time to be determined>.	
Community demographics (approx. total number, family groups, cultural groups etc.)	<p>For more information, refer to the Evacuation Centre Field Guide (page 20 section 4.3) which can be found in WebEOC.</p> <p>Examine the demographic breakdown of the community to be evacuated including:</p> <ul style="list-style-type: none"> • the total number of people being evacuated • an estimate of the number of people likely to require accommodation in the evacuation centre • a breakdown of the evacuees to be accommodated by age and gender. For example, the number of family groups and single persons, adult males and females, teenage males and females, and the number of primary school-aged children, toddlers and infants • a summary of cultural considerations, family groups, skin groups and community groups • potential issues that may arise as a result of these groups being accommodated in close proximity to one another • a summary of people with health issues, including chronic diseases, illnesses and injuries. • details of vulnerable clients (other than medically vulnerable), such as the elderly, frail and disabled (and if they are accompanied by support i.e. family members) • details of community workers also being evacuated who may be in a position to support the operation of the evacuation centre. Examples include teachers, nurses, health workers, shire staff, housing staff and police. 	
What is the nature of the hazard?	<To be determined>	
Estimated duration of the potential evacuation?	<To be determined>	

Triggers for the evacuation	Example <ol style="list-style-type: none"> 1. evacuation planning to commence when the Locality is under a <to be determined> 2. implement evacuation if the severity and impact has caused major damage and disruption to all services 3. elderly and vulnerable people are to be considered for evacuation due to limited health services. <p>Further details of the intra-community relocation plan are required.</p>	Regional Controller
Self-evacuation	Where possible residents will be encouraged to self-evacuate and make their own accommodation arrangements if they wish to do so. Individuals and families taking this option will be encouraged to register prior to leaving the community.	Local Controller
Responsibility for the coordination Stage 1	Regional Controller Local Controller	
Stage 2 – Warning		
Who has the authority to issue warnings?	<p>The Bureau will issue advice and warnings. All further public information will be approved by the Regional Controller in consultation with the Public Information Group and NTES.</p> <p>The Local Controller will coordinate the dissemination of community level information.</p> <p>A combination of the following will be utilised:</p> <ul style="list-style-type: none"> • broadcasted over radio and television • social media utilising the NTPFS Facebook page SecureNT twitter feed. • loud hailer • door to door • Emergency Alert System. 	Regional Controller to liaise with Public Information Group and NTES
Process for issuing evacuation warnings and other information	At community level, the Local Controller is to appoint a community spokesperson to disseminate up to date situational information at community meetings which are to be held immediately post a convening LEC meeting, at each declared stage of the Local Emergency Plan. A media brief approved by the Local Controller at each LEC meeting, will be announced over the local radio station containing current situational information, relevant safety information, what to prepare, when to self-evacuate, and where to go.	Local Controller

When will warnings be issued (relative to the impact of the hazard)?	Immediately upon a decision to evacuate being made the LEC will commence coordinating residents to prepare for transport.	Local Controller
What information will the messages contain? (What do people need to know?)	To be determined: <ul style="list-style-type: none"> • outline of the proposed evacuation plan • measure to prepare residences • safety issues; not overloading transport • items to bring on the evacuation • arrangements for pets and animals. 	Local Controller Biosecurity & Animal Welfare Group liaison
Responsibility for the coordination of Stage 2	Local Controller/Regional Controller	
Stage 3 - Withdrawal		
Outline	Three stage process: <ol style="list-style-type: none"> 1. community residents to <staging area 1> 2. <staging area 1> to airport 3. airport to <location to be determined> evacuation centre 	
Daly River community to the airstrip	Lead <ul style="list-style-type: none"> • NTPF Overview <ul style="list-style-type: none"> • the community will gather at the <location to be determined> prior to being transported by community buses to the airstrip. Risks/other considerations <ul style="list-style-type: none"> • evacuation should be undertaken during daylight hours, if possible. • risks include inclement weather, persons with infectious diseases, vulnerable persons, and frail/elderly persons, chronically ill • estimated time en-route: ___ minutes each way • estimated timeframe overall: ___ hours utilising current resources. • alternate transport options. 	NTPF

Assembly area	<p>Likely location of evacuation centre: <to be determined>.</p> <p>Additional resources will be required to host an evacuation centre in the form of tents and bedding. This will also be the point where evacuee registration will take place. Basic services should be provided i.e. drinking water, information.</p> <p>Services to be provided</p> <ul style="list-style-type: none"> • Red Cross Coordinator: Red Cross <p>Other details</p> <p>Evacuee registration. Residents will need to register at <location to be determined> or airport if (self-evacuating) to be permitted access to the evacuation centre at the <location to be determined>.</p>	NTPF/TFHC
Daly River community to <location to be determined>	<p>Lead - NTPF</p> <p>Example Lead - Transport Group</p> <p>Overview</p> <ul style="list-style-type: none"> • Transport Group has identified commercial operators and the Police Air Section able to provide evacuation assistance. • Total proposed air assets: _____. Commercial operators will be charging commercial rates for their services at a cost of (\$_____). • The operation will begin at _____hrs with the first aircraft, leaving <to be determined> and arriving at _____hrs • The operation will continue throughout the day until all community members are evacuated. It is estimated that all community members can be evacuated by _____hrs (arriving in <to be determined>). 	NTPF/Transport/Logistics

<p>< Location > airport to evacuation centre <to be determined></p>	<p>Lead - Transport Group</p> <p>Example</p> <p>Overview</p> <ul style="list-style-type: none"> • Buses (Buslink) will be on standby at • <location to be determined> airport from ____am to receive passengers and continue throughout the day transferring to <to be determined> only, as required. • Transport staff will be on the ground at <location to be determined> airport to marshal passengers on buses only. • Buses to be arranged by the Transport Group. Evacuees will be collected from <location to be determined> airport and transported to the <location to be determined>. <p>A reception team provided by NTPF will meet evacuees and facilitate transport.</p> <ul style="list-style-type: none"> • details <to be determined> • estimated time en-route: ____ minutes • estimated timeframe: possibly ____ hours, dependant on aircraft arrivals • alternate transport options: ____. 	<p>Transport Group</p>
<p>End point</p>	<p><location to be determined></p>	<p>EOC/welfare coordination</p>
<p>Transport of vulnerable members of the community</p>	<p>Medical Group to arrange transport of vulnerable people from the community to <location to be determined>.</p>	<p>Medical Group</p>
<p>Registration and tracking</p>	<ul style="list-style-type: none"> • Welfare Group to activate registration arrangements. Registration will be undertaken by NTPF and will occur at <location to be determined>. • Names of evacuees will be obtained prior to boarding buses. • Where possible details of individuals and families self-evacuating to be obtained on arrival at the <location to be determined> airstrip. • If persons are not registered as evacuees or self-evacuees they will not be provided access to the evacuation shelter. 	<p>Welfare Group/ NTPF</p>

Coordination Stage 3	Regional Controller	EOC coordination.
Stage 4 – Shelter		
Overview	An evacuation centre will be established at the <location to be determined>. The <location to be determined> will be the primary areas used.	
Alternate shelter options	Where possible evacuees will be encouraged to seek alternative accommodation with family, friends or through commercial accommodation.	
Estimated duration of the shelter phase	To be determined	
Arrangements for domestic animals	No domestic animals are to accompany evacuees. Any self-evacuees with domestic animals will be expected to make their own arrangements for the animals.	Advise Animal Welfare
Roles		
• Director	TFHC	Welfare Group
• Deputy Director	TFHC	Welfare Group
• Logistics/planning	EOC	Controlling Authority
• Admin teams	EOC	DCMC/Welfare Group
• Shift manager/s	To be determined – drawn from pool of trained staff.	Welfare Group
• Welfare team	To be determined	Welfare Group
• Facility team	To be determined	
• Sport and Rec team	To be determined	
• Medical team	To be determined. It is likely St Johns volunteers will be requested. Evacuees will be referred to off-site medical services.	Medical Group
• Public health team	To be determined	Public Health Group
• Transport team	To be determined	Transport Group

Evacuation centre set-up	Refer to the evacuation centre template for set-up considerations.	
What strategy will be put in place to close the evacuation centre?	Closure of the evacuation centre will be largely dependent on the extent of inundation and complexity of the recovery process.	
Stage 5 – Return		
Indicators or triggers that will enable a return	(Refer to Recovery action plan for the community) DCMC	
Who is responsible for developing a plan for the return?	Recovery coordination in conjunction with Incident Management Team (IMT).	
• Transportation	To be determined	
• Route/assembly points en-route	To be determined	
• End point	To be determined	
How will information about the return be communicated to evacuees?	To be determined	
What information needs to be conveyed to the evacuated community members?	To be determined	

11.5. Annex E: Summary of response and recovery activities

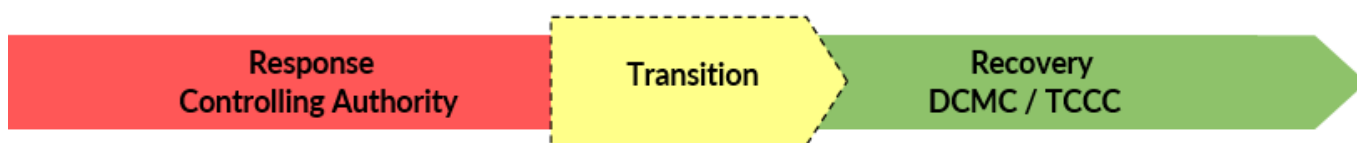
The following table outlines a summary of possible response and recovery activities to be considered following an event.

This table is presented as a guide only, assisting emergency managers with operational decision making, planning and resource allocation. It also highlights the importance of response and recovery coordination working collaboratively.

Activities have been broken down and are listed under either response or recovery for simplicity and ease of use. In practice not all response activities will be completed during the response phase. Likewise not all recovery activities will commence after the transition to recovery.

The post event period of any event is highly dynamic and produces many challenges, both foreseen and unpredicted. Response and recovery coordination must be flexible and able to adapt to the situation as it evolves.

In most cases the points noted in this table and in the ensuing document are outlined in greater detail in functional group or agency plans.



Activity	Response activities	Recovery activities
1. Situational awareness	<ul style="list-style-type: none"> Road clearance teams General public Media reports Survey and rescue teams Impact assessment teams 	<ul style="list-style-type: none"> Contributes to recovery planning through impact assessment data Comprehensive impact assessments Needs assessment
2. Public Information	<ul style="list-style-type: none"> Public Information Group activation Spokes persons identified SecureNT activated 	<ul style="list-style-type: none"> Continues in recovery
3. Survey and Rescue	<ul style="list-style-type: none"> Survey teams deploy to designated areas Critical sites surveyed Deploy rescue teams – NTFRS and Territory Response Group provide primary Urban Search and Rescue capability 	<ul style="list-style-type: none"> Survey and impact assessment data used to develop the Recovery Action Plan
4. Road clearance	<ul style="list-style-type: none"> Road patrol teams deploy and check assigned routes Road clearance to priority sites Assess Stuart Hwy to Katherine (supply route) 	<ul style="list-style-type: none"> Restoration of road networks and bridges Return to business as usual
5. Emergency accommodation	<ul style="list-style-type: none"> Emergency accommodation and shelter 	<ul style="list-style-type: none"> Evacuation centres may continue into recovery

Activity	Response activities	Recovery activities
	<ul style="list-style-type: none"> - evacuation centres • Provision of resources that will enable people to remain in their homes • Emergency clothing 	<ul style="list-style-type: none"> • Temporary accommodation options • Repatriation planning
6. Medical	<ul style="list-style-type: none"> • Hospital <ul style="list-style-type: none"> - road clearance to the hospital - damage assessment - increase morgue capacity - divert patients from remote and regional areas - power (fuel) and water supplies • Medical clinics and field hospitals <ul style="list-style-type: none"> - determine the need for clinics to be opened - assess damage to clinics - deploy field hospital/s • Medical presence in shelter <ul style="list-style-type: none"> - supplied by the Medical Group • Ambulance pick up points on key, cleared roads • GP clinics and pharmacies <ul style="list-style-type: none"> - identify GP clinics able to open - identify pharmacies able to open • Medically vulnerable people <ul style="list-style-type: none"> - support agencies to follow-up and advise the Medical Group - vulnerable people in shelters - support for vulnerable people at shelters • CareFlight/Royal Flying Doctor Service 	<ul style="list-style-type: none"> • Hospital <ul style="list-style-type: none"> - repair works - business continuity plans • DoH <ul style="list-style-type: none"> - health centres - repair works - reopen other clinics • Support return of vulnerable people in community • GP clinics and pharmacies <ul style="list-style-type: none"> - ongoing liaison by the Medical Group • CareFlight/Royal Flying Doctor Service - resume business as usual • St John Ambulance – resume business as usual

Activity	Response activities	Recovery activities
7. Essential goods and services	<ul style="list-style-type: none"> Establish emergency feeding and food distribution points Assessing the damage to suppliers and retailers of critical resources Assess the impact on barge operations and any effect on the ability to supply remote communities Implement interim banking arrangements 	<ul style="list-style-type: none"> Support the re-opening of the private business sector Monitor levels and availability of essential goods Manage logistics arrangements supplying resources to outlying communities Public Health inspections (food outlets) Banking sector business continuity arrangements
	<u>Fuel</u> <ul style="list-style-type: none"> Fuel suppliers and point of sale Manage fuel supplies to emergency power generation 	<ul style="list-style-type: none"> Monitor fuel levels Infrastructure repairs Emergency fuel supplies for recovery Liaise with fuel suppliers, distributors and wholesalers to re-establish long term supply
	<u>Banking</u> <ul style="list-style-type: none"> Assess damage to banks and ATMs Implement temporary arrangements 	<ul style="list-style-type: none"> Emergency cash outlets Implement long term arrangements
8. Evacuation	<ul style="list-style-type: none"> Evacuations within community Evacuation out of community Registration 	<ul style="list-style-type: none"> Support services for evacuees Recovery information for evacuees Repatriation
9. Public Health	<ul style="list-style-type: none"> Communicable disease control response Drinking water safety standards Sewage and waste disposal Safe food distribution and advice Vector and vermin control Food and commercial premises 	<ul style="list-style-type: none"> Ongoing in recovery
10. Utilities	<ul style="list-style-type: none"> Power supply Power generation Water supply Sewerage Emergency sanitation 	<ul style="list-style-type: none"> Restore power network Restore water and sewerage infrastructure Issue alerts until safe to use

Activity	Response activities	Recovery activities
11. Impact assessments	<ul style="list-style-type: none"> • Training assessment teams • Initial impact assessments 	<ul style="list-style-type: none"> • Comprehensive Impact Assessments • Ongoing needs assessments
12. Transport infrastructure (supply lines)	<u>Air (Airport/Airstrip)</u> <ul style="list-style-type: none"> • Clear the runway to allow air movements • Establish a logistics hub at the airport • Terminal damage and operational capability assessment 	<ul style="list-style-type: none"> • Monitor repairs and business continuity activities
	<u>Road</u> <ul style="list-style-type: none"> • Highway and critical access roads damage assessment • Repair work to commence immediately 	<ul style="list-style-type: none"> • Planning and prioritising repair work of all affected key Territory Highways (Stuart, Barkly, Victoria and Arnhem)
	<u>Rail</u> <ul style="list-style-type: none"> • Rail damage assessment • Outage estimation 	<ul style="list-style-type: none"> • Ongoing liaison with operator to support restoration to business as usual
	<u>Port, Harbour and Barge</u> <ul style="list-style-type: none"> • Assess damage to Port infrastructure and harbour facilities • Assess the damage to barge facilities 	<ul style="list-style-type: none"> • Repairing infrastructure • Establish alternate arrangements for the supply of remote communities
13. Waste management	<ul style="list-style-type: none"> • Waste management requirements and develop waste management plan if required 	<ul style="list-style-type: none"> • Continues in recovery
14. Repairs and reconstruction	<ul style="list-style-type: none"> • Private housing <ul style="list-style-type: none"> - impact assessments - temporary repairs • Government buildings <ul style="list-style-type: none"> - damage assessment • Public housing <ul style="list-style-type: none"> - impact assessments • Private industry <ul style="list-style-type: none"> - damage assessments 	<ul style="list-style-type: none"> • Private housing <ul style="list-style-type: none"> - information and support to facilitate repairs • Government buildings <ul style="list-style-type: none"> - repairs and reconstruction • Public housing <ul style="list-style-type: none"> - long term repair plans • Private industry <ul style="list-style-type: none"> - repair and reconstruction • Temporary accommodation for a visiting construction workforce

Activity	Response activities	Recovery activities
15. Transport Services	<ul style="list-style-type: none"> Staged re-establishment of public transport services 	<ul style="list-style-type: none"> Continues in recovery
16. Tele-communications	<ul style="list-style-type: none"> Telstra and Optus will assess the damage to their infrastructure Put in place temporary measures to enable landline and mobile services 	<ul style="list-style-type: none"> Repair damage networks and infrastructure (for private entities there is support for operators only)
17. Public safety	<ul style="list-style-type: none"> Police will maintain normal policing services to the community 	<ul style="list-style-type: none"> Gradual return to business as usual
18. Animal welfare	<ul style="list-style-type: none"> Temporary emergency arrangements for pets 	<ul style="list-style-type: none"> Reunite pets with their owners and cease emergency support arrangements
19. Community consultation	<ul style="list-style-type: none"> Information provision regarding the overall situation, response efforts, what services are available and how to access them 	<ul style="list-style-type: none"> Community consultation process regarding long term recovery and community development

12. Acronyms

Acronyms	Definitions
AAPA	Aboriginal Areas Protection Authority
ABC	Australian Broadcasting Corporation
AIIMS	Australasian Inter-Service Incident Management System
BFNT	Bushfires NT
DCDD	Department of Corporate and Digital Development
DCMC	Department of the Chief Minister and Cabinet
DEPWS	Department of Environment, Parks and Water Security
DIPL	Department of Infrastructure, Planning and Logistics
DITT	Department of Industry, Tourism and Trade
DoE	Department of Education
DoH	Department of Health
EOC	Emergency Operations Centre
ERA	Emergency Response Area
ESO	Essential Services Officer
FERG	Fire and Emergency Response Group
ICC	Incident Control Centre
ICP	Incident Control Point
JESCC	Joint Emergency Services Communications Centre
KM	Kilometres
LCC	Local Coordination Centre
LEC	Local Emergency Committee
LRCC	Local Recovery Coordination Committee
M	Metres
NERAG	National Disaster Risk Assessment Guidelines

Acronyms	Definitions
NT	Northern Territory
NTES	Northern Territory Emergency Service
NTFRS	Northern Territory Fire and Rescue Service
NTG	Northern Territory Government
NTPF	Northern Territory Police Force
NTPFES	Northern Territory Police, Fire and Emergency Services
RAT	Rapid Assessment Team
RCC	Rescue Coordination Centre
SEWS	Standard Emergency Warning Signal
SITREP	Situation Report
TDO	Territory Duty Officer
TEMC	Territory Emergency Management Council
TFHC	Department of Territory Families, Housing and Communities
VDRC	Victoria Daly Regional Council
WebEOC	Web-Base Emergency Operation Centre